









5-YEAR OPERATING BUDGET REVENUE FORECAST

Town Council Meeting

February 1, 2023











PURPOSE OF PRESENTATION

- Review Revenue Reductions Effective July 1, 2023
- Provide an Overview of the Economy
- Discuss the 5-Year Operating Budget Forecast
 - Determine the Amount Available for Spending in FY 23-24
- Approve FY 2022-23 Revenue Budget Adjustments











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REDUCTIONS EFFECTIVE JULY 1, 2023

Revenue	FY 23-24 Amount
1. Water Replenishment Fees	\$0.6M
2. "Freeze" Property Taxes for 5 Years	\$0.7M
3. Eliminated Streetlight Taxes	\$0.2M
TOTAL	\$1.5M











\$8M (62%) CUMULATIVE REDUCTION OF WATER REPLENISHMENT FEES TO 31K ACCOUNTS

	Annual Charges
Fees Without Town Council Actions	\$12.9M
Less Town Council Reductions	<u>-\$8.0M</u> *
Customer Fees in FY 23-24 (31K Accounts)	\$4.9M







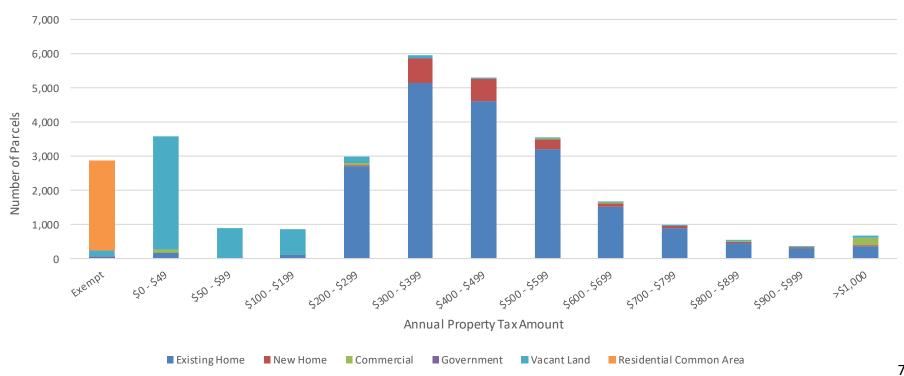




"FREEZE" PROPERTY TAXES FOR 5 YEARS

- FY 22-23 Property Taxes: \$12.5M
- Number of Accounts: ~33K
- Effective Date: July 1, 2023
- Estimated Savings:
 - FY 23-24: \$0.7M
 - FY 27-28 (5th Year): ~\$4.7M
 - 5-Year Cumulative: ~\$12M

PROPERTY TAXES: ALL PROPERTY TYPES (~33K PARCELS) FY 22-23: \$12.5M













EXAMPLE: SAME PROPERTY TAX (MEDIAN VALUE HOME)

	Assessed Value (+5% Annually)	Levy Rate (-5% Annually)	Property Tax	
FY 22-23	\$241K	\$1.83	\$441	
FY 23-24	\$253K	\$1.74	\$441	
FY 24-25	\$266K	\$1.66	\$441	No
FY 25-26	\$280K	\$1.58	\$441	Chan
FY 26-27	\$294K	\$1.50	\$441	
FY 27-28	\$308K	\$1.43	\$441	











Example: Freeze Property Tax (Median Value Home)

	New Policy	Old Policy	Annual Savings	Cumulative Savings
FY 22-23		\$441		
FY 23-24	\$441	\$463	\$22	\$22
FY 24-25	\$441	\$486	\$45	\$67
FY 25-26	\$441	\$510	\$69	\$136
FY 26-27	\$441	\$536	\$95	\$231
FY 27-28	\$441	\$563	\$122	\$353



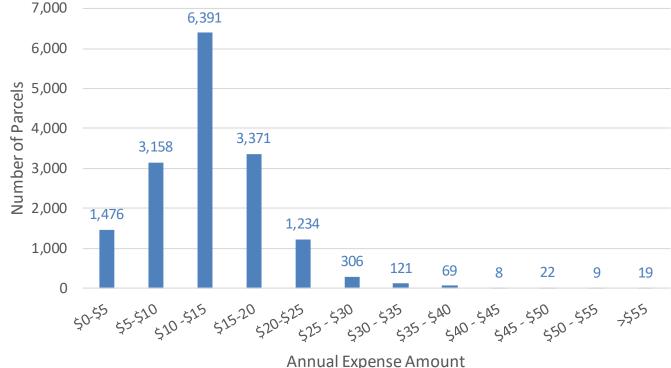








ELIMINATED STREETLIGHT TAXES: \$200K ANNUALLY FOR 16K PROPERTY OWNERS













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"Forecasting is very difficult, especially if it is about the future."

-Niels Bohr, Physicist, Nobel Prize winner, 1922











LOOMING QUESTIONS

- Will There be a U.S. Recession?
- Will There be a Arizona Recession?
- What Happens to Inflation?
- What Happens to the Labor Market?
- What Happens to Unemployment?
- What Happens to Mortgage Rates?
- Will People Continue to Move to Arizona?
- Will There Be a Housing Market Correction?
- Will the State Legislature Enact Structural Revenue Changes that Reduce QC's Revenues?



Uncertainty











HOW DOES THE ECONOMY IMPACT OUR REVENUES?

- Higher Interest Rates
 - Increased Investment Income
 - Slows Population Growth
 - Decreased Demand for Single-Family Housing Resulting in Lower Building Fees, Impact and Capacity Fees, and Construction Sales Tax
- Inflation
 - Increase in Sales Tax Revenues
- Higher Wages / Low Unemployment
 - Helps to Offset Inflation
 - Increased Income Taxes (Allocated from the State)





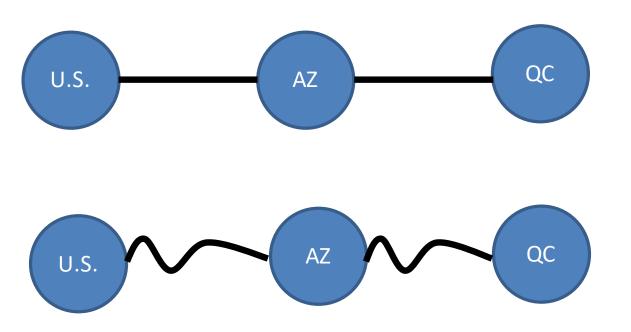






"A ROD" VS. "A ROPE"

- Arizona Economy Tends to Perform Better than U.S. Economy
- Queen Creek's Revenues Tend to Perform Better than Arizona's













QC STRENGTHS

- QC Tends to Perform Better than U.S. and Arizona
- 25% of New Revenues to Reserves (Not Spent)
- Highest Operating Budget Reserves in History (\$114.1M, 125% of Expenses)
- Operating Budget Actual Revenues Have Exceeded Budget the Last
 11 Fiscal Years
- Most Fiscal Year-to-Date Revenues Exceeding Projections
- Population Growth and Demographics
 - Median Household Income (~\$112K) and Low Unemployment
- Opportunities Exist Here Our Underlying Economy Has Not Changed
 - Our Comprehensive Approach to Estimating and Monitoring Revenues











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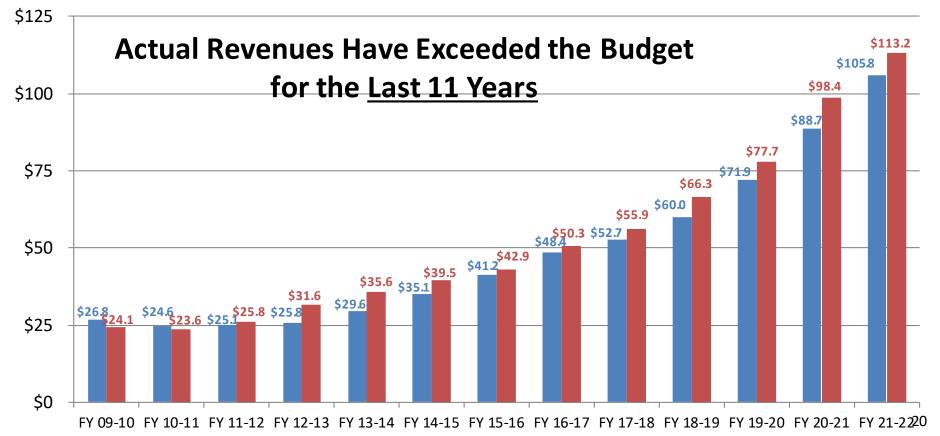


OUR APPROACH TO MONITORING AND ESTIMATING REVENUES

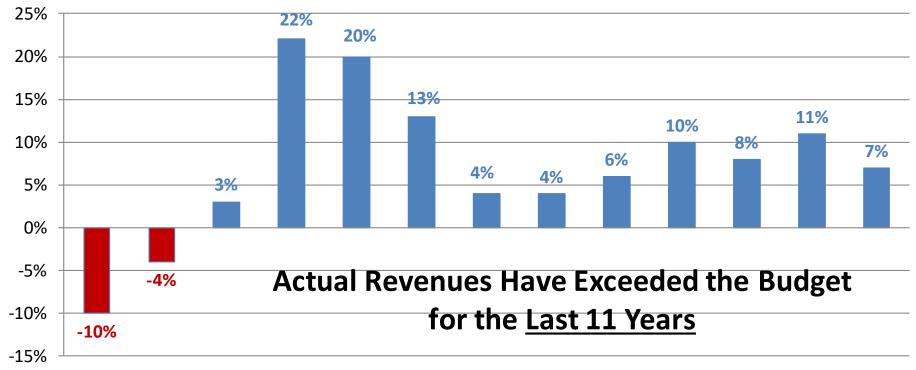
- Top Priority of the Finance Department
- Successful Track Record
- Tools
 - Town Staff (Finance and Development Services)
 - Outside Consultants
 - State's Legislative Budget Committee and Finance Advisory Committee
 - 4. Memberships, Subscriptions, Publications, Webinars, and Conferences
 - 5. Sales Tax Analytical Software

OPERATING REVENUE VARIANCE HISTORY

BUDGET TO ACTUAL



OPERATING REVENUE VARIANCE HISTORY ACTUAL IN EXCESS (LESS THAN) BUDGET



FY 09-10 FY 10-11 FY 11-12 FY 12-13 FY 13-14 FY 14-15 FY 15-16 FY 16-17 FY 17-18 FY 18-19 FY 19-20 FY 20-21 FY 21-22











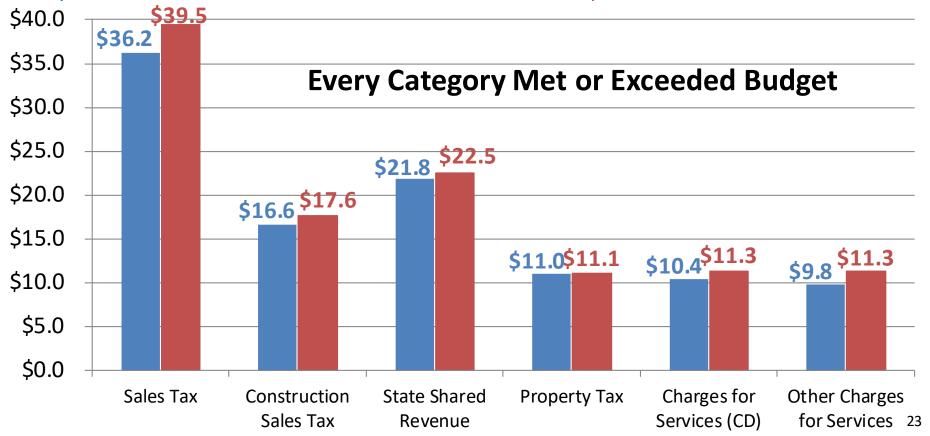
FY 21-22 OPERATING FUNDS

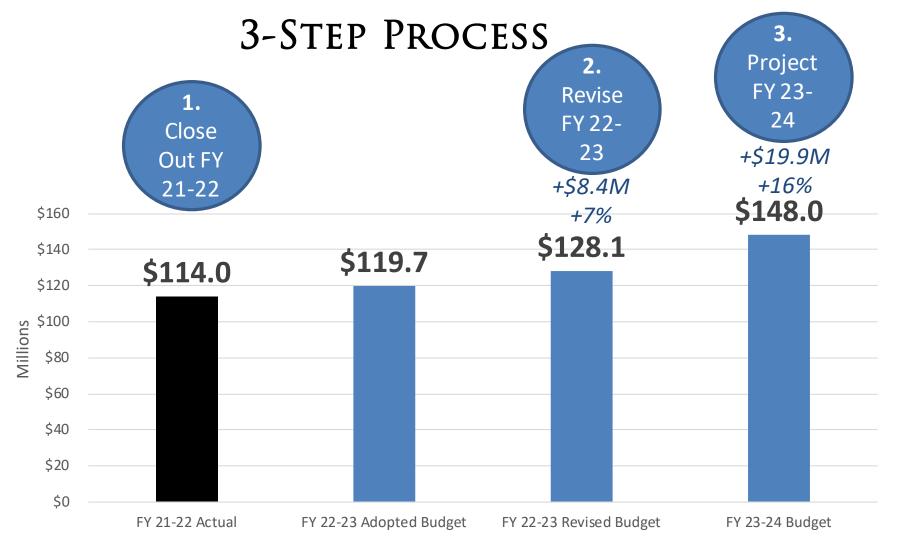
~\$20M BETTER THAN EXPECTED

	Revised Budget	Final Audited Results	\$ Variance	% Variance
Revenues	\$105.8M	\$113.2M	\$7.4M	7%
Expenses	\$105.0M	<u>\$91.6M</u>	\$13.4M	15%
Net Annual	\$0.8M	\$21.6M	\$20.8M	
Beginning Balance	<u>\$92.4M</u>	<u>\$92.4M</u>		
Ending Balance	<u>\$93.2M</u>	<u>\$114.0M</u>		

OPERATING REVENUE VARIANCE: +\$7.4M (+7%)

\$105.8M REVISED BUDGET TO \$113.2M ACTUAL





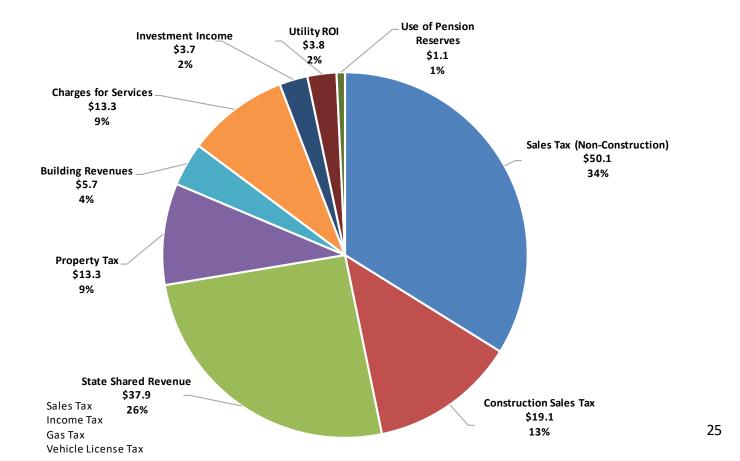




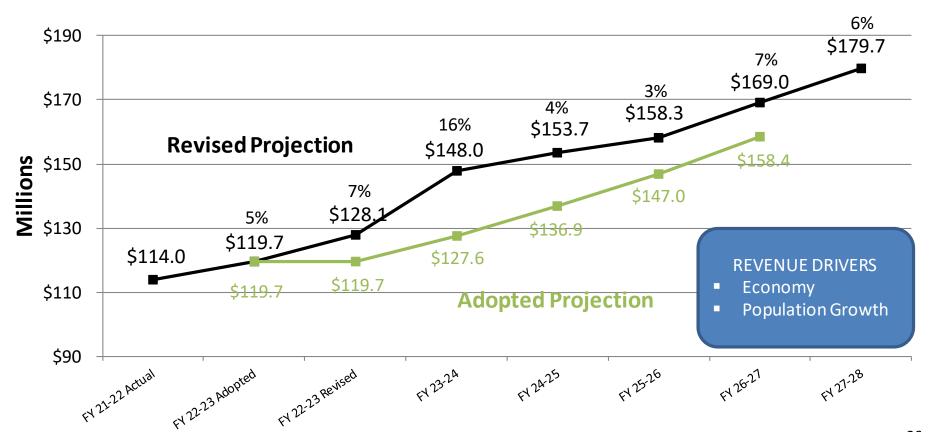




FY 23-24 OPERATING REVENUES/SOURCES \$148.0M (9 MAJOR REVENUES)



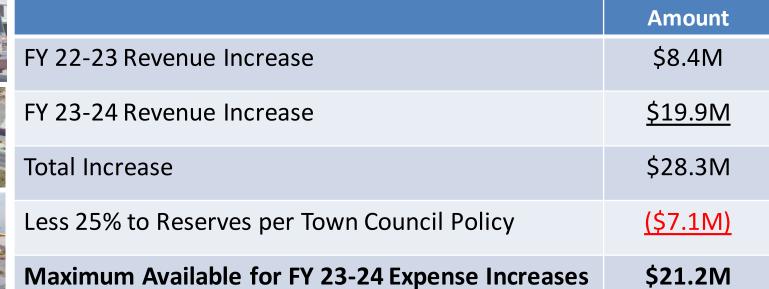
OPERATING BUDGET REVENUE FORECAST





AMOUNT AVAILABLE FOR FY 23-24 EXPENSES: \$21.2M



















REVENUE PREDICTABILITY

More Difficult (51%)

- Economic / Consumer Spending Based
- Sales Tax and Building Fees

Less Difficult (27%) Construction Sales Tax, Charges for Services (i.e. Parks and Recreation Fees and Ambulance Transport Fees) and Investment Income

Easiest (22%)

• Property Taxes and State-Shared Income Tax



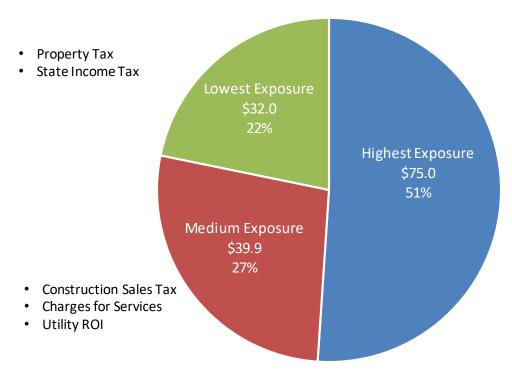








REVENUE PREDICTABILITY



- Sales Tax
- State Sales Tax
- Highway User Revenue Fund
- Vehicle License Tax
- Building Revenues

FY 21-22 ACTUALS VS. FY 23-24 BUDGET: +\$34.0M (+30%)

	FY 21-22 Actual	FY 23-24 Budget	\$ Change	% Change
Sales Tax	\$39.5	\$50.1	\$10.6	+27%
Construction Sales Tax	\$17.6	\$19.1	\$1.5	+9%
State Shared Revenue	\$22.5	\$37.9	\$15.4	+68%
Property Tax*	\$11.1	\$13.3	\$2.2	+20%
Building Revenues	\$11.3	\$5.7	(\$5.6)	(50%)
Charges for Services	\$7.3	\$13.3	\$6.0	+82%
Investment Income	\$0.4	\$3.7	\$3.3	+825%
Utility ROI for Public Safety	<u>\$3.5</u>	<u>\$3.8</u>	<u>\$0.3</u>	<u>+9%</u>
Subtotal	\$113.2	\$146.9	\$33.7	+30%
Use of Pension Reserves (MCSO)	\$0.8	-	(\$0.8)	(100%)
Use of Pension Reserves (ASRS)	<u>-</u>	<u>\$1.1</u>	<u>\$1.1</u>	<u>+100%</u>
Total Revenue	\$114.0	\$148.0	\$34.0	+30%

^{*}Property Tax "Frozen" for 5 Years beginning FY 23-24. Revenue increase represents new construction only.











WHY POPULATION PROJECTIONS ARE CRITICAL?

1. Indicates Quantity and Cost of New Services Needed

Examples: PD and Fire/EMS Calls, Traffic Volume, Recreation Classes

2. Identifies Location of New Infrastructure

Examples: Roads, Water and Wastewater Infrastructure, Parks

3. Identifies One-Time Revenues

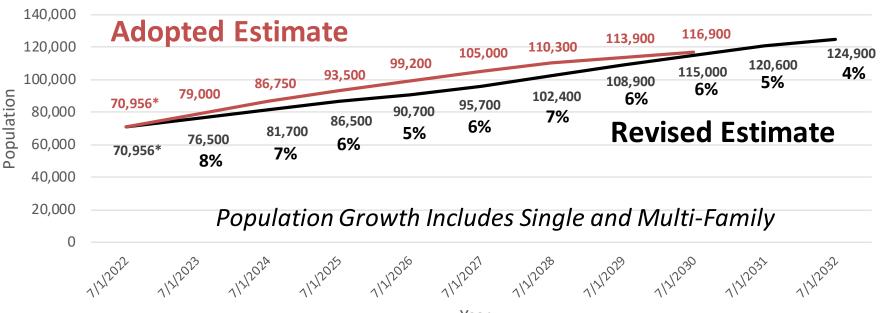
Building Permit Revenues, Construction Sales Tax, Impact/Capacity
 Fees

4. Identifies Ongoing Revenues

Sales Tax Revenues, State Shared Revenues

10-YEAR POPULATION PROJECTIONS

- 10-Year Population Increase: ~54K (76%)
- Population Projection by 2027 Has Been Decreased by ~9K (9%)
- By 2030, Population Projection Returns
- Buildout Population: ~150K (No Change)













QC HOUSING MARKET SLOWDOWN MIRRORS NATIONAL TRENDS









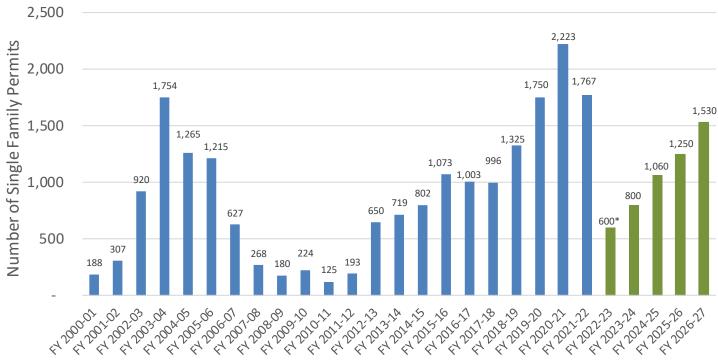






SINGLE-FAMILY PERMIT PROJECTIONS

- 5-Year Permit Projections Have Been Decreased by 40%
 - From 8,730 to 5,240 (-3,490)



Year











MULTI-FAMILY PROJECTIONS

- Now a Significant Element of Our Projections Due to Increase Activity
- 5-Year Estimate: ~2,800 units (per schedule below)
- Considerations Include:
 - Lag between permitting and certificate of occupancy impacts revenue timing
 - Vacancy level of new units vs. existing multi-family developments
 - Census Bureau and State demographer multi-family assumptions

	FY22-23 Revised	FY23-24	FY24-25	FY25-26	FY26-27	Total
Multi-Family Units	1,074	686	240	253	536	2,789
Number of Projects	5	4	1	1	2	13











NON-RESIDENTIAL NEW CONSTRUCTION CONTINUES

- FY 21-22 Activity: 400K Square Feet (9% Increase to Base of 4.6M Square Feet)
- Estimates (per schedule below):
 - FY 22-23: 1.4M Square Feet (28% Increase)
 - FY 23-24: 1.1M Square Feet (17% Increase)
- Large focus on industrial corridor in the northern part of QC (Meridian Rd.)
- <u>Proposed developments in State Lands are not included in these projections</u>

Development Type	FY 22-23 SF	FY 23-24 SF
Commercial	778K	122K
Industrial	533K	910K
Office	49K	-
Churches, Educational, Other	33K	75K
TOTAL	1.4M	1.1M











THE IMPORTANCE OF SALES TAXES

- 47% of Our Operating Revenues (\$69.2M)
- Queen Creek Residents Represent the Majority of Shoppers
- Non-Resident Shoppers are Significant
 - Eastmark and San Tan Valley
 - 2019 Sales Tax Study
 - 38% of Retail Sales Tax
 - 47% of Restaurant Sales Tax
 - 30% of Grocery Store Sales Tax











WHAT IS SUBJECT TO CITY SALES TAX?

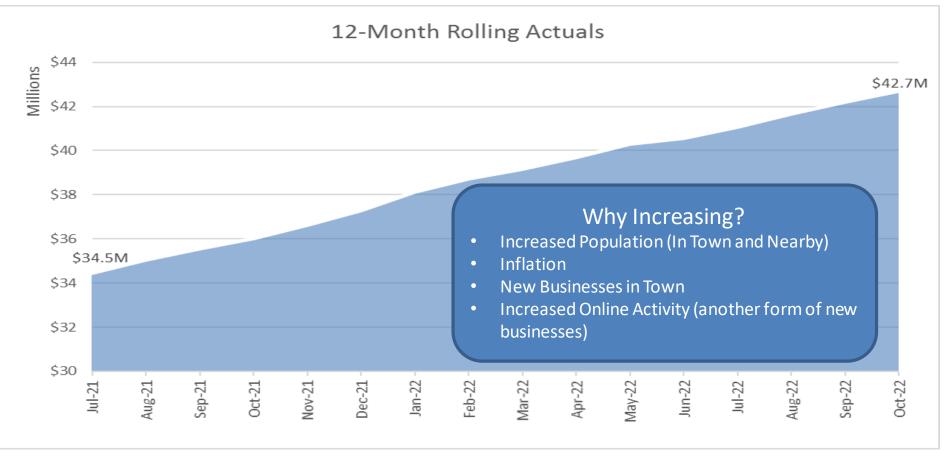
Sales Tax Categories and Examples:

- Retail Sales
 - Groceries and household supplies, furniture, automobiles
- Restaurants & Bars
- Construction Contracting
- Communications & Utilities
- Rentals, Real Estate & Leases
 - Commercial leases, residential rentals (long-term), equipment rentals
- Others
 - Short-term rentals, entertainment, health club memberships

What is not subject to city sales tax?

- Services
- Gasoline
- Some agricultural items

SALES TAX BASE REMAINS STRONG



SALES TAX REVENUE COMPOSITION













STATE SHARED REVENUES

- Allocated to QC Per Capita (Per Person)
- QC's Allocations Are Increasing Significantly for Three Reasons
 - 1. State Legislature Increased Local Jurisdiction Sharing Percentage from 15% to 18%
 - 2. The State's Strong Revenue Growth (the Pie)
 - 3. QC's Share of the Allocation is Increasing (our Slice of the Pie)
 - QC is One of the Fastest Population Growth Cities

STATE SHARED REVENUE

	FY 21-22 Actual	FY 22-23 Adopted	FY 22-23 Revised	FY 23-24 Budget
Income Tax	\$7.6M	\$9.4M	\$12.6M	\$18.7M
Sales Tax	\$8.4M	\$8.4M	\$9.3M	\$10.0M
Gas Tax (HURF)	\$4.0M	\$4.3M	\$5.2M	\$5.3M
Vehicle License Tax	<u>\$2.5M</u>	<u>\$3.1M</u>	<u>\$3.4M</u>	\$3.9M
Total	\$22.5M	\$25.3M	\$30.5M	\$37.9M
\$ Change from FY 21-22 Actual			+\$8.0M	+15.4M
% Change from FY 21-22 Actual			36%	68%











CLOSING THOUGHTS

- \$1.5M in Revenue Reductions on July 1, 2023
- Economic Uncertainty Exists
- QC Remains in a Strong Financial Position with Strong Reserves and Increasing Revenues
- Town Staff will Continue Asking the Right Questions about How the Economy May Impact QC
- Timely Reporting and Monitoring Remains a Priority
 - 12-Month Rolling Sales Tax
 - All Types of New Construction Activity
 - State Revenue Performance











DEALING WITH UNCERTAINTY

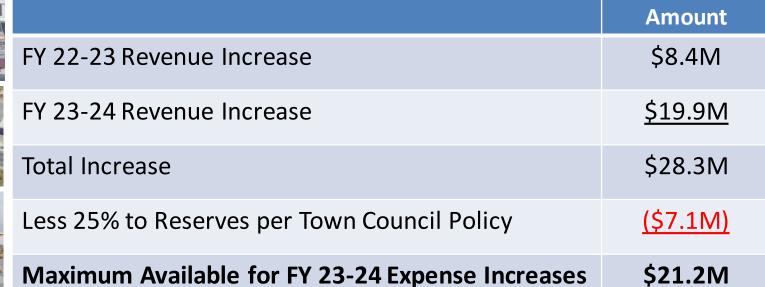
3 Options or Combinations

- 1. Determine the Amount of New FY 23-24 Revenues to Program: \$21.2M Maximum
 - Phasing / Layering of New FY 23-24 Expenses
 - Top Priority (New Expenses Start July 1): PD Staffing, PD Infrastructure, Parks Staffing, PD and Parks Support Expenses, Fire Staffing, Employee COLA/ Merit Increases
 - If Revenue Projections Hold (New Expenses Start Mid-Year): All Other New Staff, Capital Items, etc.



AMOUNT AVAILABLE FOR FY 23-24 EXPENSES: \$21.2M



















DEALING WITH UNCERTAINTY

(CONCLUDED)

3 Options or Combinations

- 2. Use Unallocated Reserve (\$33.7M)
 - Represents 23% of FY 23-24 \$148M Projected Revenues
- 3. Use 25% Reserve (\$29.6M)
 - Represents 20% of FY 23-24 \$148M Projected Revenues











6/30/22 OPERATING BUDGET RESERVE: \$114.1M 125% of

Total Reserve		\$114.1M
Restrictions / Obligations:		
25% Revenue Reserve	\$29.6M	3
Pension Liability Reserves	\$42.2M	
Unspent Gas Taxes	\$1.7M	
Road Replacement Funding Reserve	\$0.5M	
Next Year's Carryover Expenses	<u>\$6.4M</u>	
Total Restrictions		<u>\$80.4M</u>
Unrestricted	2	\$33.7M

Expenses











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RECOMMENDATION

Motion to approve FY 2022-23 \$6.9M in Revenue Budget Adjustments in All Funds as Presented in the Staff Report











APPENDIX

FY 22-23 REVISED OPERATING BUDGET REVENUE

(IN MILLIONS)

	FY 21-22 Actual	FY 22-23 Adopted Budget	FY 22-23 Revised Budget	\$ Change	% Change
Sales Tax	\$39.5	\$43.1	\$45.0	\$1.9	+4%
Construction Sales Tax	\$17.6	\$14.7	\$16.9	\$2.2	+15%
State Shared Revenue	\$22.5	\$25.3	\$30.5	\$5.2	+21%
Property Tax	\$11.1	\$12.5	\$12.5	\$0.0	+0%
Building Revenues	\$11.3	\$10.5	\$6.6	(\$3.9)	(37%)
Charges for Services	\$7.3	\$8.3	\$9.0	\$0.7	+8%
Investment Income	\$0.4	\$0.5	\$2.9	\$2.4	+480%
Utility ROI for Public Safety	<u>\$3.5</u>	<u>\$3.9</u>	<u>\$3.7</u>	<u>(\$0.2)</u>	<u>(5%)</u>
Subtotal	\$113.2	\$118.8	\$127.1	\$8.3	+7%
Use of Pension Reserves (MCSO)	\$0.8	-	-	-	-
Use of Pension Reserves (ASRS)	Ξ	<u>\$0.9</u>	<u>\$1.0</u>	<u>\$0.1</u>	<u>+11%</u>
Total Revenue	\$114.0	\$119.7	\$128.1	\$8.4	7%
Change from FY 21-22 Actual		\$5.7	\$14.1		

FY 23-24 OPERATING BUDGET REVENUE

(IN MILLIONS)

	FY 21-22 Actual	FY 22-23 Revised Budget	FY 23-24 Budget	\$ Change	% Change
Sales Tax	\$39.5	\$45.0	\$50.1	\$5.1	+11%
Construction Sales Tax	\$17.6	\$16.9	\$19.1	\$2.2	+13%
State Shared Revenue	\$22.5	\$30.5	\$37.9	\$7.4	+24%
Property Tax*	\$11.1	\$12.5	\$13.3	\$0.8	+6%
Building Revenues	\$11.3	\$6.6	\$5.7	(\$0.9)	(14%)
Charges for Services	\$7.3	\$9.0	\$13.3	\$4.3	+48%
Investment Income	\$0.4	\$2.9	\$3.7	\$0.8	+28%
Utility ROI for Public Safety	<u>\$3.5</u>	<u>\$3.7</u>	<u>\$3.8</u>	<u>\$0.1</u>	<u>+3%</u>
Subtotal	\$113.2	\$127.1	\$146.9	\$19.8	+16%
Use of Pension Reserves (MCSO)	\$0.8	-	-	-	-
Use of Pension Reserves (ASRS)	Ξ.	<u>\$1.0</u>	<u>\$1.1</u>	<u>\$0.1</u>	<u>+10%</u>
Total Revenue	\$114.0	\$128.1	\$148.0	\$19.9	+16%
Change from FY 21-22 Actual		\$14.1	\$34.0		

*Property Tax "Frozen" for 5 Years beginning FY 23-24. Revenue increase represents new construction only.

⁵²

QUEEN CREEK DEMOGRAPHIC INFORMATION

Year Incorporated	1989
Square Miles	42 Town Boundary (Planning Area ~72)
Population June 30, 2022 (AZ Office of Economic Opportunity)	70,956
Average Household Size (2021 ACS 5-Year Estimate)	3.21
Median Age (2021 ACS 5-Year Estimate)	37.7 years
Median Household Income (2021 ACS 5-Year Estimate)	\$111,743
Median Value of Housing (2021 ACS 5-Year Estimate)	\$407,800
Net Full Cash Property Value (Maricopa and Pinal County Assessors)	\$10.1 billion
Workforce (2021 ACS 5-Year Estimate)	41% have a BS Degree or Higher
Unemployment Rate, November 2022 (Bureau of Labor Statistics, November 2022)	2.7% (Maricopa County: 2.8%, State: 3.2%)