









FY 2022-23 Tentative Budget Adoption

Town Council Meeting
May 4, 2022











BUDGET DISCUSSIONS THUS FAR ...

Date	Item
February 26	Strategic Planning Session: Budget Introduction and Overview
April 11	Budget Committee Meeting











Budget Committee Action

- Approved Unanimous Motion to Recommend Approval of the FY 22-23 \$730.2M Tentative Budget to the Town Council
 - This Represents an Increase of \$23M for Park Land Acquisition from the Town Manager's Recommended Budget











Purpose of Presentation

- 1. Economic Overview and Growth Projections
- 2. Important Financial Policies
- 3. FY 22-23 Policy Decisions
- 4. Overview Summary
- 5. Operating Budget
- 6. Other Major Budgets
- 7. Calendar



1. Economic Overview and Growth Projections











The Economy

<u>US</u>

- COVID
- Rising Inflation
- Rising Wage Growth
- Rising Interest Rates

ARIZONA

- #3 in Job Growth
- #3 in Population Growth
- Expected to be Better than US Average



Why Growth Projections are Critical to QC?



1. Indicates Quantity and Cost of New Services

Example: PD and Fire/EMS Calls



2. Identifies Location of New Infrastructure

• Examples: Roads, Water and Wastewater Infrastructure



3. Identifies One-Time Revenues

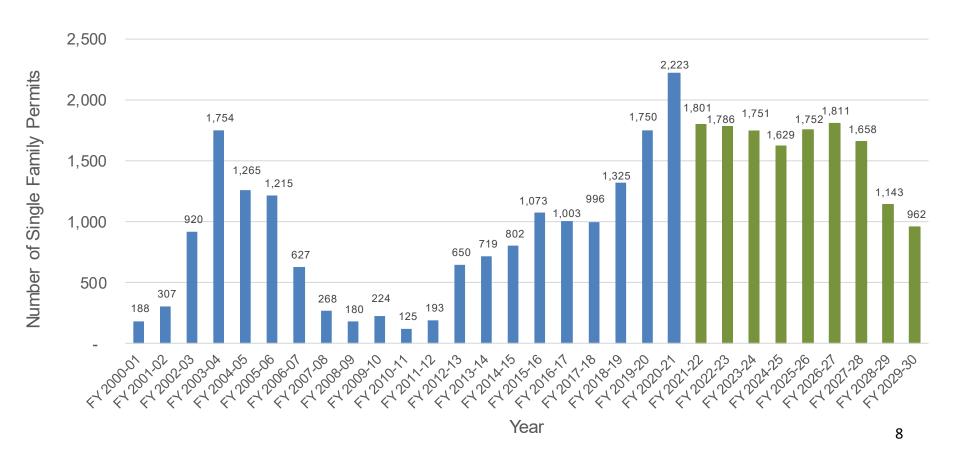
 Building Permit Revenues, Construction Sales Tax, Impact/Capacity Fees



4. Identifies Ongoing Revenues

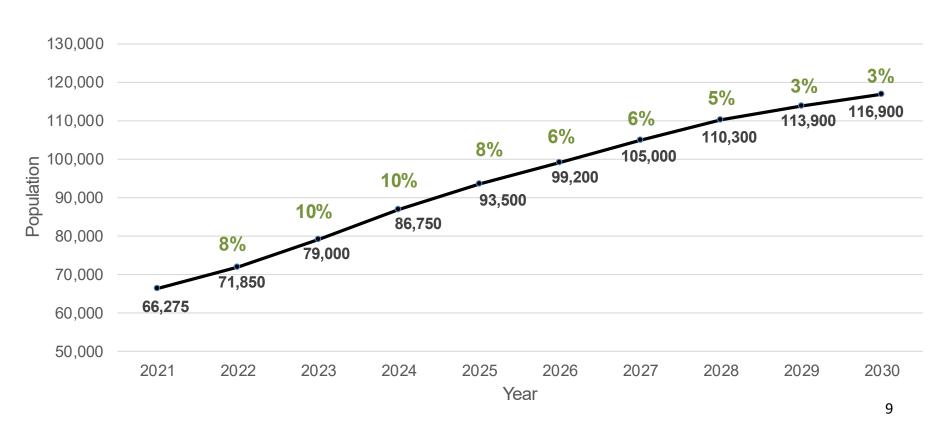
Sales Tax Revenues, State Shared Revenues

Single-Family Permit Projections



10-Year Population Projections

Buildout Population: ~150K









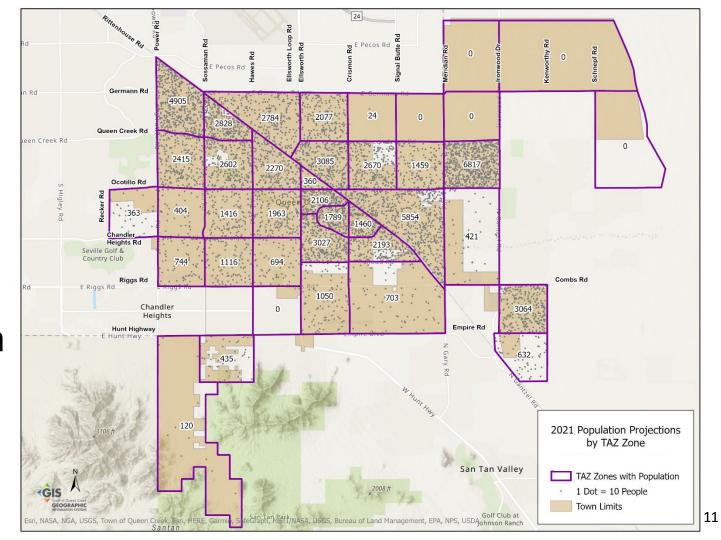




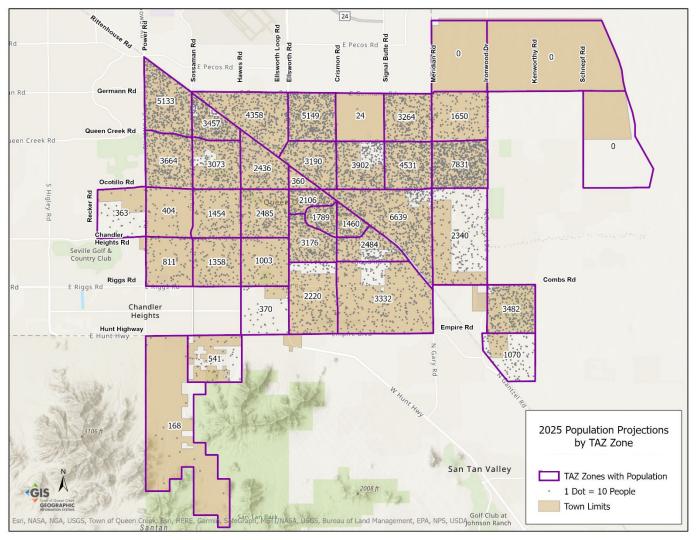
Population Projection Dot Maps (In Town)

2021

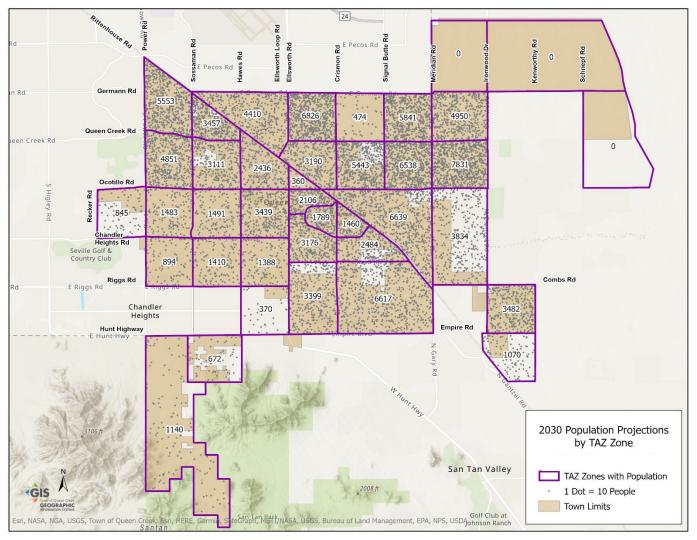
Population 66,275



Population 93,500

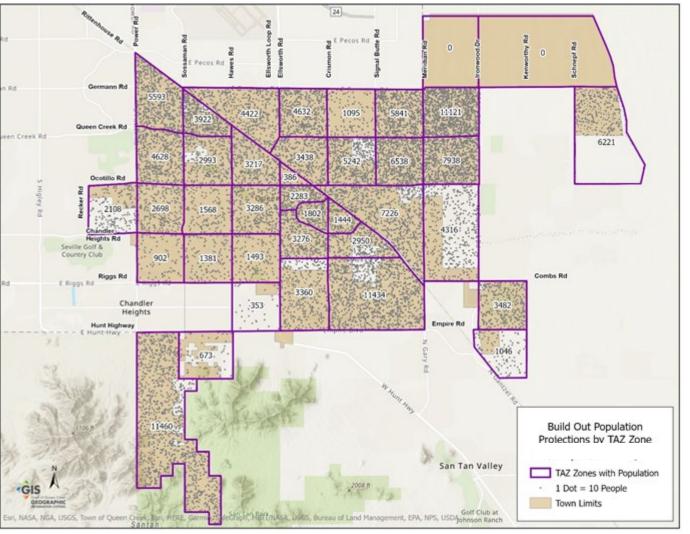


Population 116,900



Buildout

Population ~150K



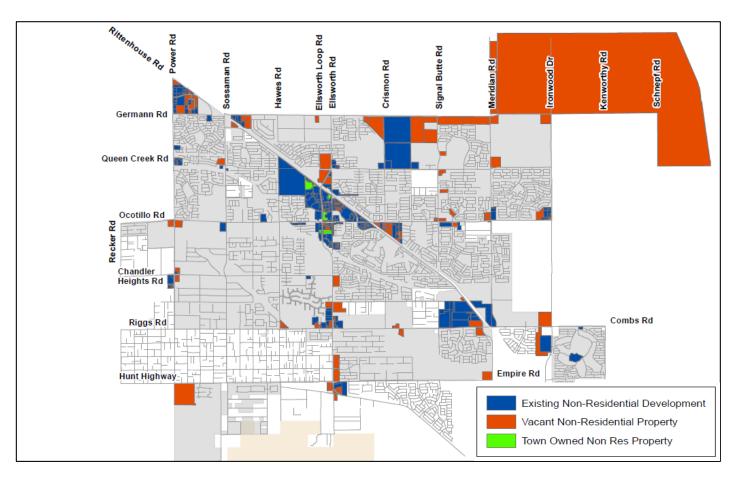








Non-Residential Development













Remaining Non-Residential Development

Development Type	Acres to Buildout	Total Buildout Square Footage
Mixed	91	620K
Regional Commercial	36	161K
Community Commercial	479	4.8M
Light Industrial	90	987K
Office	35	308K
Religious	<u>47</u>	<u>346K</u>
Total	777	7.2M



2. Important Financial Policies













Important Financial Policies

- Pension Funding Policy
 - 1. Fire (Fully Funded)
 - 2. \$26.3M Police Reserve (Fully Funded)
 - Will be Transferred to PSPRS Police Plan at a Future Date
 - 3. \$22.7M ASRS Reserve (Fully Funded)
 - Reserve Amount: \$19.4M Operating Budget,
 \$3.3M in Utility Funds
 - FY 22-23 Savings: \$925K in Operating Budget,
 \$333K in Utilities











Important Financial Policies

(continued)

- 2. Operating Budget: 25% Revenue Reserve Policy (\$32.5M at 6/30/23)
 - Funded from Annual Revenue Increase
 - Example:
 - FY 22-23 Revenue Increase = \$11.3M
 - \circ Savings = \$2.9M (25%)
 - Saving 25¢ out of every new dollar
- 3. Operating Budget: Asset Repair/Replacement Accounts
 - IT: \$425K Annually (Increased from \$325K)
 - Buildings: \$350K Annually (Increased from \$250K)
 - HPEC: \$150K Annually
- 4. Employee Compensation
 - Class and Compensation Study: \$2.3M











Important Financial Policies (continued)

- 5. Parks Master Plan Funding
 - Phase 1: \$11.3M Annual Increase at Completion
 - \$7.8M Debt Service (\$138M Bond Issue)
 - \$3.5M Operating Expenses
- New Position Placeholder
 - Increased to 25 Positions Annually (from 15) in the Operating Budget











Important Financial Policies (concluded)

7. Program Funding Placeholders

The Intention is to Set Aside Annual Expense
Capacity in the Operating Budget for the
Expansion of Specifically Identified Programs

	FY 22-23 Amount
New Road Construction (Remaining from \$6.5M Original Placeholder)	\$0.9M
Road Replacement (Increases \$0.5M Annually)	\$1.0M
Parks Master Plan, Phase 2 Funding (Increases \$0.5M Annually)	<u>\$0.5M</u>
TOTAL	\$2.4M











3. FY 22-23 Policy Decisions











FY 2022-23 Policy Decisions

- 1. Create an Ambulance Transportation Service
 - Annual Revenues (once fully operational): \$2.2M
 - Annual Expenses (once fully operational): \$2.9M
- Amount to be Received from Primary Property Taxes
 - \$12.5M Annual Revenues by Maintaining the Current
 \$1.83 Levy Rate



4. **Summary Information**



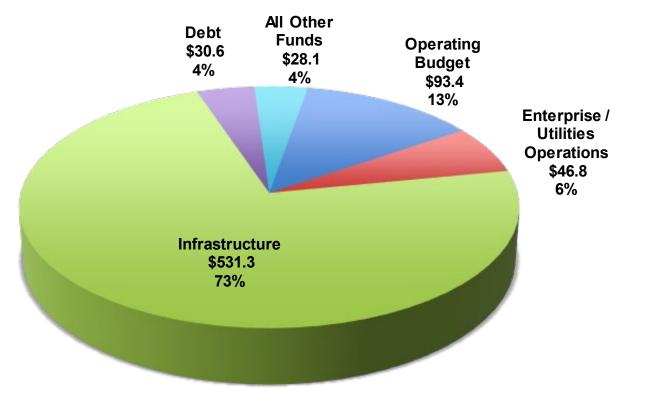








FY 22-23 TENTATIVE BUDGET: \$730.2M (BY PURPOSE)





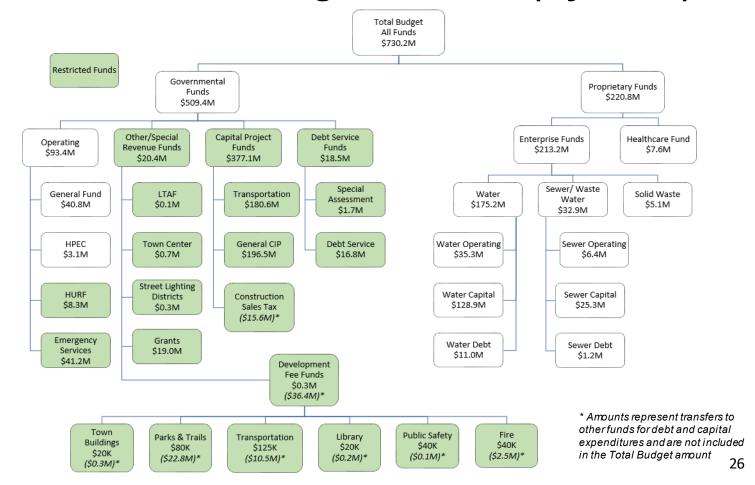








Tentative Budget: \$730.2M (By Fund)













Tentative Budget Summary

	FY 21/22 Revised	FY 22/23 Tentative	\$	%
	Budget	Budget	Change	Change
Total Expenses	\$487.2M	\$730.2M	+\$243.0M	+50%

	FY 21/22 Revised Budget	FY 22/23 Tentative Budget	\$ Change	% Change
Revenues	\$300.4M	\$368.4M	+\$68.0M	+23%
Use of Fund Balances	\$186.8M	<u>\$361.8M</u>		
Total Sources	\$487.2M	\$730.2M		

Expense Summary and Prior Year Comparison

	FY 2021/22 Revised Budget	FY 2022/23 Tentative Budget	\$ Change from Revised
Operating Budget	\$84.6M	\$93.4M	\$8.8M
Enterprise/Utilities	<u>\$34.3M</u>	<u>\$46.8M</u>	<u>\$12.5M</u>
Subtotal Operating	\$118.9M	\$140.2M	\$21.3M
Transportation Infrastructure	\$135.9M	\$180.6M	\$44.7M
Parks & Trails Infrastructure	\$25.9M	\$172.1M	\$146.2M
Water Infrastructure	\$53.4M	\$68.9M	\$15.5M
Wastewater Infrastructure	\$31.2M	\$25.3M	(\$5.9M)
Water Rights	\$53.0M	\$60.0M	\$7.0M
All Other Infrastructure	<u>\$25.0M</u>	<u>\$24.4M</u>	(\$0.6M)
Subtotal - Infrastructure	\$324.4M	\$531.3M	\$206.9M
Debt	\$28.7M	\$30.6M	\$1.9M
All Other Funds	<u>\$15.2M</u>	<u>\$28.1M</u>	<u>\$12.9M</u>
Total Budget	\$487.2M	\$730.2M	\$243.0M











FY 22-23 New Positions: 64

Public Safety: 43 Positions

- Fire Department: 28
 - 26 Ambulance Transport
 - 2 Administration

- Police Department: 15
 - 10 Sworn PD
 - 5 Civilian PD

Other: 21 Positions

- Utilities: 5
- Info. Tech: 3
- Public Works: 3
- Dev. Services: 3
- CMR: 3
- Finance: 2
- HR: 1
- Econ. Dev: 1











5. Operating Budget











FY 22-23 Budget Parameters

- Maintain Existing Service Levels
 - Additional Positions Needed
- Increased Service Levels
 - Police
- New Services or Programs
 - Ambulance Transportation







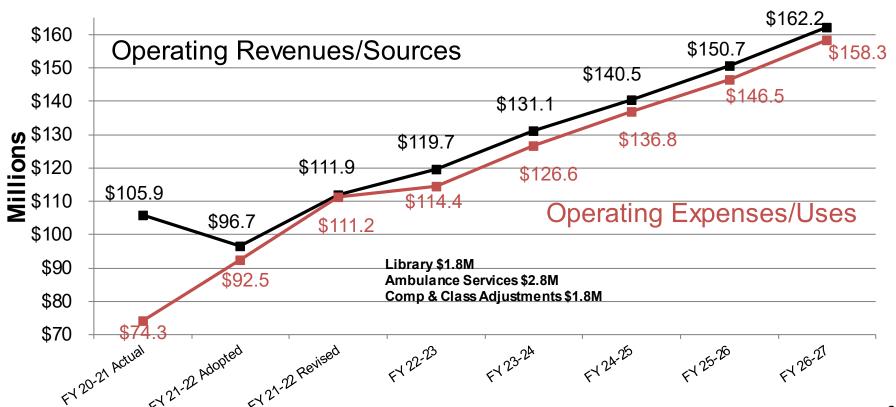




5-Year Planning Thoughts and Goals

- Fully Operational PD
- 2. Initiate Ambulance Service Transport
- 3. Fund New Library Operating Costs
- 4. Fully Funded Compensation & Class Study
- 5. Fully Funded Phase 1 of Parks Master Plan
- 6. Continue Placeholders for New Staff, New Infrastructure, and Infrastructure Replacement
- 7. Maintain Fully Funded Pensions

Operating Budget 5-Year Projection







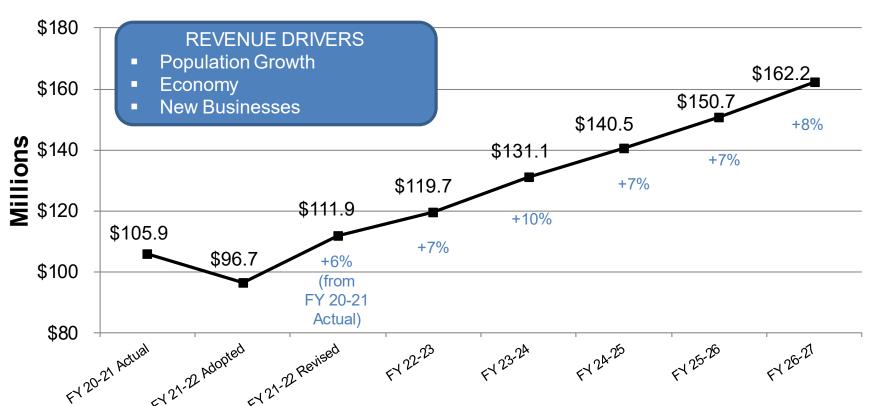




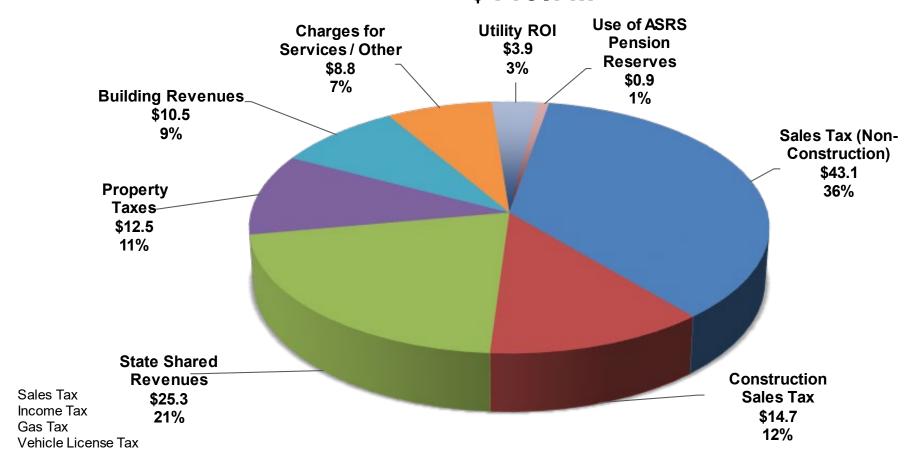


Operating Revenue Projections

Operating Budget Revenues/Sources



FY 22-23 OPERATING REVENUES / SOURCES \$119.7M













OPERATING REVENUES/SOURCES

	FY 21-22 Revised	FY 22-23 Tentative	\$	%
Category	Budget	Budget	Change	Change
Sales Tax (Non-Construction)	\$36.2M	\$43.1M	\$6.9M	+19%
Construction Sales Tax	\$16.6M	\$14.7M	(\$1.9M)	(11%)
State Shared Revenues	\$21.8M	\$25.3M	\$3.5M	+16%
Property Taxes	\$11.0M	\$12.5M	\$1.5M	+13%
Building Revenues	\$10.4M	\$10.5M	\$0.1M	+1%
Charges for Services / Other	\$6.1M	\$8.8M	\$2.7M	+44%
Utility ROI for Public Safety	\$3.4M	\$3.9M	\$0.5M	+15%
Federal Grants	<u>\$4.8M</u>	<u>\$ -</u>	(\$4.8M)	<u>(100%)</u>
Subtotal Revenues	\$110.3M	\$118.8M	\$8.5M	+8%
Use of Pension Reserves - Police	\$0.8M	\$ -	(\$0.8M)	(100%)
Use of Pension Reserves – ASRS	<u>\$0.8M</u>	<u>\$0.9M</u>	<u>\$0.1M</u>	<u>13%</u>
Subtotal Sources	\$1.6M	\$0.9M	(\$0.7M)	(44%)
Total Revenues and Sources	\$111.9M	\$119.7M	\$7.8M	7%







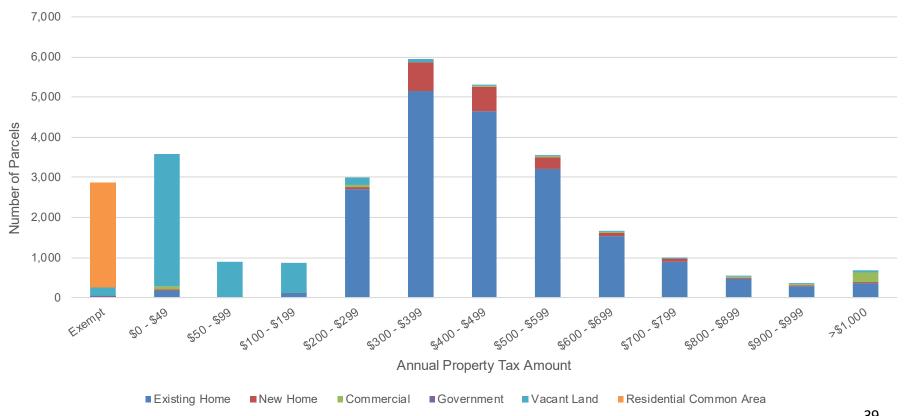




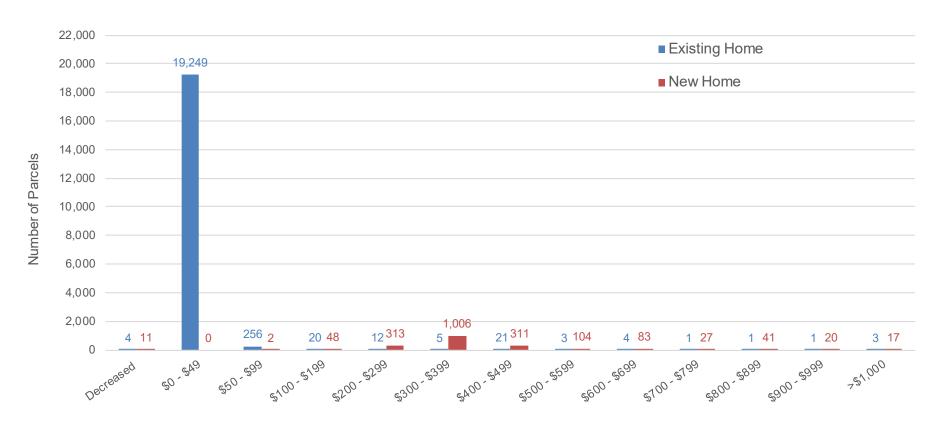
FY 22-23 Assessed Value Increase

	Assessed Value	% Change
FY 21-22 Total	\$605.0M	
FY 22-23 Increase:		
Existing Property	\$33.1M	+5%
New Construction	\$ <u>45.0M</u>	+8%
FY 22-23 Increase	\$78.1M	
FY 22-23 Total	\$683.1M	+13%

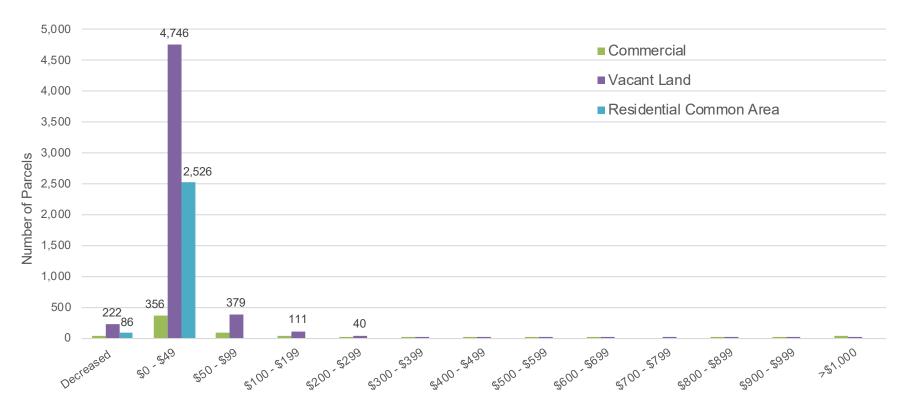
Property Taxes: All Property Types (~30K Parcels)



Residential Property Impact @ \$1.83 Levy Rate



Non-Residential Property Impact @ \$1.83 Levy Rate







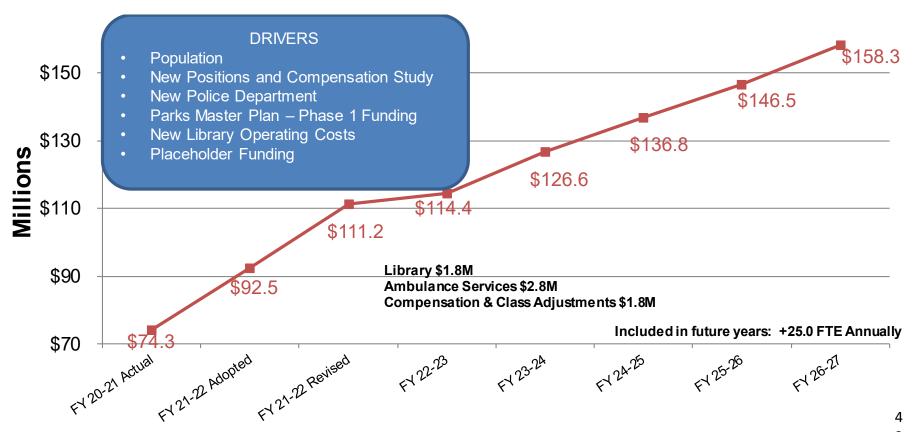




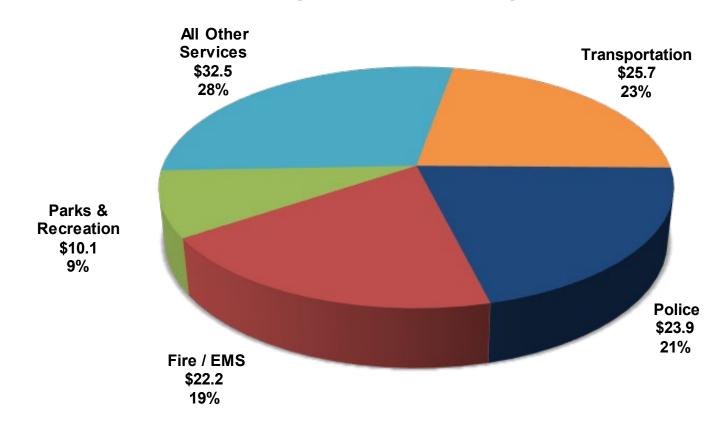


Operating Expense Projections

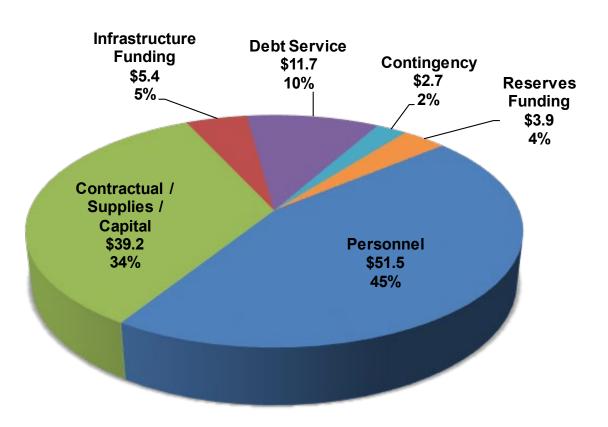
5-Year Operating Budget Expenses/Uses



FY 22-23 OPERATING EXPENSES / USES: \$114.4M (BY PROGRAM)



FY 22-23 OPERATING EXPENSES / USES: \$114.4M (BY CATEGORY)











OPERATING EXPENSES/USES

	Category	FY 21-22 Revised Budget	FY 22-23 Tentative Budget	\$ Change	% Change
	Personnel	\$40.1M	\$51.5M	\$11.4M	28%
	Sheriff Contract	\$3.9M	\$ -	(\$3.9M)	(100%)
	Contractual/Supplies/Capital	\$39.8M	\$39.2M	(\$0.6M)	(2%)
	Contingency (3% of Operating Expenses)	\$0.8M	\$2.7M	\$1.9M	238%
	Subtotal Expenses	\$84.6M	\$93.4M	\$8.8M	10%
	Transfers Out:				
	Infrastructure Funding	\$10.9M	\$5.4M	(\$5.5M)	(50%)
	Debt Service	<u>\$8.0M</u>	<u>\$11.7M</u>	<u>\$3.7M</u>	<u>46%</u>
	Subtotal Transfers Out	\$18.9M	\$17.1M	(\$1.8M)	(10%)
	Total Uses (Expenses & Transfers Out)	\$103.5M	\$110.5M	\$7.0M	7%
	25% Operating Reserve Funding	\$7.2M	\$2.9M	(\$4.3M)	(60%)
No.	Road Replacement Reserve Funding	<u>\$0.5M</u>	<u>\$1.0M</u>	<u>\$0.5M</u>	100%
	Total Uses w/ Reserves Funding	<u>\$111.2M</u>	<u>\$114.4M</u>	<u>\$3.2M</u>	<u>3%</u>











Important Expense Changes: \$3.2M

Item	Amount
Personnel Costs: 31 new FTEs (15 PD, 16 Non-PD), HSA Funding, Overtime Increases, and Benefit Changes	\$7.2M
New Debt Service – Parks Master Plan (1st year interest only)	\$3.7M
Ambulance Services – First Year Operating Costs (includes 26 FTEs)	\$2.8M
Department Support Costs - Updated Allocation for PD, Fire, and Streets	\$2.3M
Compensation and Classification Study	\$1.8M
Library Services Contract Increase	\$1.8M
Fund Contingency	\$1.9M
Contract and Operating Increases, net of base budget adjustments	\$0.9M
Increase to Road Replacement Reserve Funding	<u>\$0.5M</u>
Subtotal	\$22.9M
Lower Capital Equipment Requests (long-lead items ordered in FY22)	(\$6.0M)
Lower CIP PAYGO (Public Works Facilities funded in FY22)	(\$5.5M)
Amount added to 25% Reserve is less than prior year	(\$4.3M)
MCSO Contract Elimination	(\$3.9M)
Total	\$3.2M











Operating Budget Reserves











Ending Reserves at June 30, 2023

	FY 2022-23	
Revenues / Sources	\$119.7M	
Expenses / Uses	(\$114.4M)	
Net FY 22-23	<u>\$5.3M</u>	
Ending Fund Balance		\$106.7M
Restrictions:		
25% Revenue Reserve Requirement	\$32.5M	
Road Replacement Reserve	\$1.5M	
PD Pension Reserve (Fully Funded)	\$26.3M	
ASRS Pension Reserve (Fully Funded)	<u>\$23.6M</u>	
Total Restrictions		\$83.9M
Available		\$22.8M



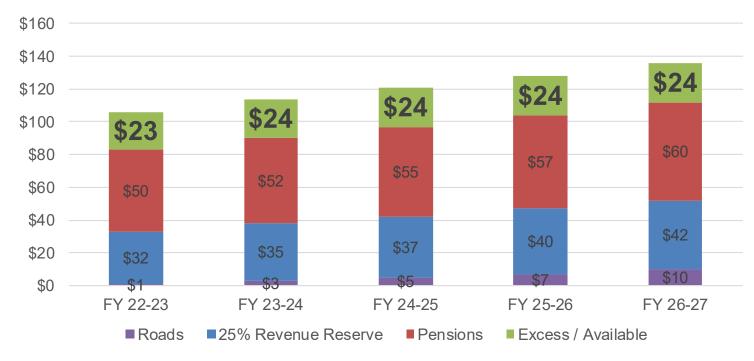








Projected Operating Budget Reserves













6. Other Major Budgets







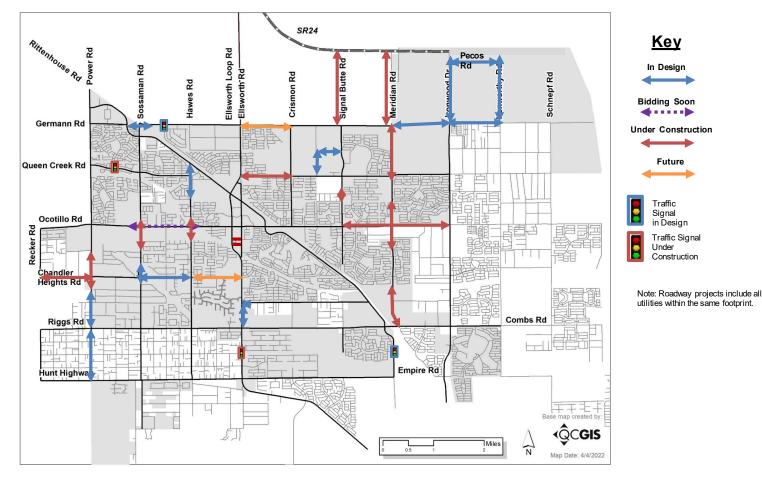




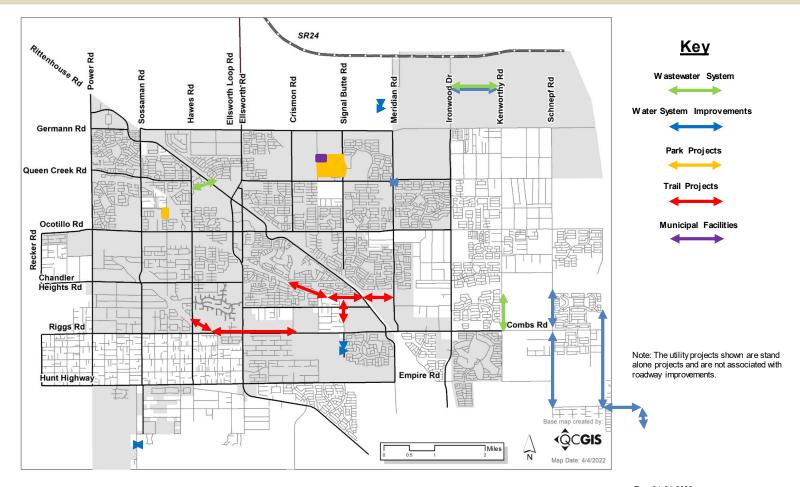
Infrastructure Budget Summary

	Projects Under Contract	Previously Approved Projects	New Projects	FY 22-23 Tentative Budget
Transportation	\$46.2M	\$48.8M	\$65.6M	\$160.6M
Parks and Trails	3.7M	11.3M	157.1M	172.1M
Water	11.0M	18.5M	39.4M	68.9M
Wastewater	2.3M	6.7M	16.3M	25.3M
Water Rights	-	-	60.0M	60.0M
Fire	4.7M	5.8M	3.0M	13.5M
Police	-	-	3.5M	3.5M
Municipal Facilities	-	7.4M	-	7.4M
Contingencies	<u> </u>		<u>20.0M</u>	<u>20.0M</u>
Total Infrastructure	\$67.9M	\$98.5M	\$364.9M	\$531.3M

CIP Projects – Transportation



CIP Projects – Other Projects













Street Infrastructure

- 10-Year Capital Plan: \$430M
- FY 22-23 CIP Budget: \$161M
 - Carry-Forward Projects: \$95M
 - New Projects: \$66M











Parks and Trails Infrastructure: \$172.1M

- Parks: \$167.3M
- Major Projects
 - Frontier Family Park Design/Development: \$62M
 - Recreation Center Design/Development:\$40M
 - Aquatic Center Design/Development: \$25M
 - Mansel Carter Park Phase 2: \$9M
 - 5. Land Acquisition: \$23M
- Trails:\$4.8M
 - Sonoqui Wash design and construction: \$2.4M
 - QC Wash design and construction: \$2.4M











Water Operating Fund (Self-Funded)

- \$60M Placeholder for Water Rights Purchases
- \$1.0M for 5 new FTEs plus Compensation & Classification Study
- Operational Increases Due to System Growth
- No Rate Increase but Rate Study Underway











Wastewater Operating Fund (Self-Funded)

- Operational Increases Offset by Reduction in Equipment Funding
- No Rate Increase but Study Underway











Solid Waste/Recycling Fund (Self-Funded)

- Service Provider Costs increasing 23% due to Account Growth (\$710K)
 - Revenue from New Accounts Will Cover Increased Costs
- No Rate Increase but Study Underway











Town Center Fund

- Dedicated 0.25% Sales Tax: \$1.0M Annually
- Implementing Town Center Master Plan
 - Constructing Drainage Improvements
 - New Transportation and Utilities Infrastructure (Budgeted Separately in Appropriate Funds)











Streetlight Improvement Districts

- Property Tax Assessments: \$93K
 - FY 21-22 Assessment = \$18K (\$75K increase)
- Number of SLIDs: 131 (76 with a Levy)
- Number of Parcels: 18,223 (11,614 with a Levy)











Healthcare Fund

- The Town is Self-Funded for Healthcare Costs
- Revenues: \$7.6M
 - 2.2% Increase to Employer Premiums
 - No Change to Employee Premiums
- Claims/Costs: \$7.6M
- Future Policy Objective: Establish a Formal Reserve Policy











Contingency Budgets

Purpose	Description	Amount
1. Projects Under Contract	Carryforward of approved contracts into FY 22-23	\$67.9M
Remaining Uncommitted Project Budgets	Expenditure authority for projects previously approved but not yet under contract	\$98.5M
3. Unanticipated CIP Expenses	Expenditure authority for new CIP projects or unanticipated CIP costs	\$20.0M
	Total CIP Contingency	\$186.4
4. Grants Contingency	Expenditure authority for potential receipt of grants for PD, Fire, Traffic, Streets, and Trails	\$10.0M
5. Carry-Forward for Long-Lead Capital Items	Expenditure authority for vehicles and equipment ordered in FY 21-22 but will not be received until FY 22-23	\$7.0M
6. Operating Contingencies	Expenditure authority for unanticipated operating costs in the Operating Budget and Utility Funds (set at 3% of budgeted expenses)	\$3.7M
7. Development Agreements	Expenditure authority for commitments under existing development agreements	<u>\$2.0M</u>
	Total FY 22-23 Contingencies	<u>\$209.1M</u>











Debt Budgets

Annual Bond Debt Payment (1)

Funding Source	FY 22-23 Payment	% of Total Payment
Operating Budget	\$11.7M	70%
Dedicated Transportation Sales Tax	\$1.5M	9%
Fire Impact Fees	\$1.1M	7%
Transportation Impact Fees	\$0.9M	5%
Parks Impact Fees	\$0.5M	3%
Town Center Sales Tax	\$0.3M	2%
Town Building Impact Fees	\$0.3M	2%
Law Enforcement Impact Fees	\$0.2M	1%
Library Impact Fees	<u>\$0.2M</u>	<u>1%</u>
TOTAL	\$16.7M	100%

(1) Excludes Water, Wastewater, and Non-Town Improvement District Debt

Outstanding Bonded Debt (1)

Purpose	Outstanding Amount 6/30/22	% of Total ⁽³⁾
Parks (2)	\$141.4M	45%
Transportation	\$124.2M	40%
Fire	\$29.0M	9%
Library	\$4.5M	2%
Town Buildings	\$4.0M	1%
HPEC	\$4.0M	1%
Recreation Annex	\$3.9M	1%
Law Enforcement	<u>\$1.7M</u>	<u>1%</u>
TOTAL	\$312.7M	100%

- (1) Excludes Water, Wastewater, and Non-Town Improvement District Debt.
- (2) Includes \$138M new debt expected to be issued in May 2022.
- (3) 50% of outstanding debt is for Transportation, Fire, and Law Enforcement.

Annual Debt Service - Utilities

Purpose	Operating Revenues / Rates	Capacity Fees	Total FY 22-23 Payment
Water - Company Acquisitions	\$4.4M	\$ -	\$4.4M
Water – Infrastructure	\$1.5M	\$2.0M	\$3.5M
Water – Water Resources	\$3.1M	\$ -	\$3.1M
Wastewater – Infrastructure	\$0.3M	\$0.5M	\$0.8M
Wastewater - Treatment Plant	<u>\$0.4M</u>	<u>\$ -</u>	<u>\$0.4M</u>
TOTAL	\$9.7M	\$2.5M	\$12.2M
% of Total	80%	20%	

Outstanding Bonded Debt - Utilities

Purpose	Total Outstanding Amount 6/30/22	% of Total
Water – Infrastructure	\$106.0M	38%
Water – Water Resources	\$73.2M	26%
Water - Company Acquisitions	\$64.0M	23%
Wastewater – Infrastructure	\$35.0M	12%
Wastewater - Treatment Plant	<u>\$2.3M</u>	<u>1%</u>
TOTAL	\$280.5M	100%











7. Calendar











Remaining Budget Dates

Date	Item
May 4	Tentative Budget Approval
May 18	Final Budget Adoption
June 1	Property Tax Levy Adoption











RECOMMENDED MOTION

Move to Approve the FY 2022-23 Tentative Budget of \$730.2M and Set May 18, 2022 as the date of the Public Hearing for the FY 2022-23 Final Budget and the Truth-in-Taxation Hearing as required under Arizona Revised Statutes

Sets the Maximum Budget for FY 22-23









Discussion and Questions